



House of Lords
House of Commons

Joint Committee on Statutory Instruments

Fifty-fifth Report of Session 2024–26

HC 291-lv / HL Paper 296

*The Authorisation of Frequency Use for the Provision of
Mobile Satellite Services (European Union) (Revocation etc.)
Regulations 2026*

*The Digital Markets, Competition and Consumers Act 2024
(Alternative Dispute Resolution) (Information) Regulations
2026*

Joint Committee on Statutory Instruments

The Joint Committee on Statutory Instruments (JCSI) is appointed to consider statutory instruments made in exercise of powers granted by Act of Parliament. Instruments not laid before Parliament are included within the Committee's remit; but local instruments and instruments made by devolved administrations are not considered by JCSI unless they are required to be laid before Parliament.

The role of the JCSI, whose membership is drawn from both Houses of Parliament, is to assess the technical qualities of each instrument that falls within its remit and to decide whether to draw the special attention of each House to any instrument on one or more of the following grounds:

- i. that it imposes, or sets the amount of, a charge on public revenue or that it requires payment for a licence, consent or service to be made to the Exchequer, a government department or a public or local authority, or sets the amount of the payment;
- ii. that its parent legislation says that it cannot be challenged in the courts;
- iii. that it appears to have retrospective effect without the express authority of the parent legislation;
- iv. that there appears to have been unjustifiable delay in publishing it or laying it before Parliament;
- v. that there appears to have been unjustifiable delay in sending a notification under the proviso to section 4(1) of the Statutory Instruments Act 1946, where the instrument has come into force before it has been laid;
- vi. that there appears to be doubt about whether there is power to make it or that it appears to make an unusual or unexpected use of the power to make;
- vii. that its form or meaning needs to be explained;
- viii. that its drafting appears to be defective;
- ix. any other ground which does not go to its merits or the policy behind it.

The Committee usually meets weekly when Parliament is sitting.

Current membership

House of Lords

[Lord Brady of Altrincham](#) (Conservative; Life peer)

[Lord Carter of Haslemere](#) (Crossbench; Life peer)

[Baroness Kennedy of Cradley](#) (Labour; Life peer)

[Lord Meston](#) (Crossbench; Excepted Hereditary)

[Baroness Miller of Chilthorne Domer](#) (Liberal Democrat; Life peer)

[Lord Stewart of Dirleton](#) (Conservative; Life peer)

[Lord Young of Norwood Green](#) (Labour; Life peer)

House of Commons

[Sir Bernard Jenkin](#) (Conservative; Harwich and North Essex) (Chair)

[Lewis Atkinson](#) (Labour; Sunderland Central)

[Charlotte Cane](#) (Liberal Democrat; Ely and East Cambridgeshire)

[Helena Doolimore](#) (Labour; Hastings and Rye)

[Andrew Pakes](#) (Labour; Peterborough)

[David Pinto-Duschinsky](#) (Labour; Hendon)

[Gareth Snell](#) (Labour; Stoke-on-Trent Central)

Powers

The full constitution and powers of the Committee are set out in House of Commons Standing Order No. 151 and House of Lords Standing Order No.74, relating to Public Business.

Publication

This Report, together with formal minutes relating to the report, was Ordered by the House of Commons and by the House of Lords, on 27 April 2026, to be printed.

It was published on 28 April 2026. All publications of the Committee are on the Internet at www.parliament.uk/jcsi.

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Instruments reported

The Committee has scrutinised a number of instruments in accordance with Standing Orders and agreed that the special attention of both Houses should be drawn to two of those considered. The instruments and the grounds for reporting are given below. The relevant departmental memoranda are published as appendices to this report.

1 S.I. 2026/180: Reported for failure to comply with proper legislative practice

The Authorisation of Frequency Use for the Provision of Mobile Satellite Services (European Union) (Revocation etc.) Regulations 2026

Procedure: Made negative

- 1.1 **The Committee draws the special attention of both Houses to these Regulations on the ground that they fail to comply with proper legislative practice in two related respects.**
- 1.2 These Regulations revoke earlier statutory instruments to ensure that the legal framework governing the 2GHz band remains effective after the current authorisations expire. Regulations 2 and 3(1) state that the earlier instruments are “revoked in their entirety”. Noting that the usual formulation to achieve full revocation is to state that an instrument is “revoked” without more, the Committee asked the Department for Science, Innovation and Technology to explain what the words “in their entirety” are intended to add.
- 1.3 In a memorandum printed at Appendix 1, the Department accepts that the words “in their entirety” do not add anything and that the word “revoked” alone would have achieved the intended full revocation. In the Committee’s view, using unnecessary words can cause doubt about the interpretation of other similar legislation that does not use those words. The words “in their entirety” may also suggest that the revocation is meant to have some special effect. For example, generally a revocation does not affect any actions taken or rights accrued while the legislation was in force and those words may potentially suggest otherwise. Proper legislative drafting should

minimise the potential for confusion. **The Committee accordingly reports regulations 2 and 3(1) for failure to comply with proper legislative practice, acknowledged by the Department.**

2 S.I. 2026/293: Reported for defective drafting

The Digital Markets, Competition and Consumers Act 2024 (Alternative Dispute Resolution) (Information) Regulations 2026

Procedure: Made negative

- 2.1 The Committee draws the special attention of both Houses to these Regulations on the ground that they are defectively drafted in two related respects.**
- 2.2** These Regulations specify the information that accredited ADR providers (and former ADR providers) are required to provide to the Chartered Trading Standards Institute or publish on their websites. Paragraph 5.1 of the Explanatory Memorandum states that the intention of the requirements is to publish such information for the benefit of consumers. Regulations 3(3)(b) and 4(4)(b) set out that an ADR provider must provide a report to consumers by publishing it on their website, “if any”. It was unclear to the Committee how consumers will access this information if the ADR provider does not have a website or if the consumer does not have access to the internet. The Committee asked the Department for Business and Trade to explain the access arrangements in these circumstances.
- 2.3** In a memorandum printed at Appendix 2, the Department states that the expectation is that the majority of accredited ADR providers will have an up-to-date website but acknowledges that there is no legal duty on an ADR provider to maintain such a website and that the use of “if any” in regulations 3(3)(b) and 4(4)(b) recognises that an accredited ADR provider might not even have a website. The Department also acknowledges that not all consumers may have access to the internet and states that the expectation is that where a consumer is unable to access the report online, the ADR provider will supply a copy to them. The Department undertakes to amend regulations 3(3)(b) and 4(4)(b) to remedy these issues when the opportunity next arises. The Committee is grateful for this undertaking; an expectation that ADR providers will behave in a certain way does not reflect the stated policy intention of publishing information for the benefit of consumers. The Committee has also repeatedly stressed its concern

that documents given a significance by subordinate legislation should be available both to citizens who do not have access (or ready access) to the internet and to citizens who do have such access. **The Committee accordingly reports regulations 3(3)(b) and 4(4)(b) for defective drafting, acknowledged by the Department.**

Instruments not reported

The Committee has considered the instruments set out in the Annex to this Report, none of which were required to be reported to both Houses.

Annex

Draft instruments requiring affirmative approval

S.I. Numbers	S.I. Title
Draft	Climate Change Act 2008 (Credit Limit) Order 2026
Draft	Climate Change Act 2008 (International Aviation and International Shipping) Regulations 2026
Draft	Marine Licensing (Miscellaneous Provisions) (Amendment etc.) Order 2026
Draft	Clean Air Zones Central Services (Fees) (England) (Amendment) Regulations 2026
Draft	Contracts for Difference (Allocation) (Amendment) Regulations 2026

Instruments subject to annulment

S.I. Numbers	S.I. Title
S.I. 2026/233	The Registration of Births, Deaths, Marriages and Civil Partnerships (Fees) (Amendment and Transitional Provisions) Regulations 2026
S.I. 2026/240	The Non-Domestic Rating (Renewable Energy Projects) (Amendment) Regulations 2026
S.I. 2026/245	The Merchant Shipping (Monitoring, Reporting and Verification of Carbon Dioxide Emissions) (Revocation) Regulations 2026

S.I. Numbers	S.I. Title
S.I. 2026/247	The Non-Domestic Rating (Definition of Qualifying Retail, Hospitality or Leisure Hereditament) (Amendment) Regulations 2026
S.I. 2026/250	The Child Trust Funds (Amendment) Regulations 2026
S.I. 2026/267	The Police Pensions (Member Contributions) (Amendment and Transitional Provisions) (England and Wales) Regulations 2026
S.I. 2026/272	The Armed Forces and Reserve Forces (Compensation Scheme) (Amendment) Order 2026
S.I. 2026/279	The Childcare Payments (Miscellaneous Amendments) Regulations 2026
S.I. 2026/283	The Social Security (Contributions) (Re-rating) Consequential Amendment Regulations 2026
S.I. 2026/290	The Digital Markets, Competition and Consumers Act 2024 (Alternative Dispute Resolution) (Fees) Regulations 2026
S.I. 2026/291	The Animals (Scientific Procedures) Act 1986 (Fees) Order 2026
S.I. 2026/295	The Trafficking People for Exploitation (Amendment) Regulations 2026
S.I. 2026/300	The Broadcasting Act 1990 (Independent Radio Services Exception) Order 2026
S.I. 2026/303¹	The Police and Criminal Evidence Act 1984 (Application to Enforcement Officers) Regulations 2026
S.I. 2026/313	The Town and Country Planning (General Permitted Development etc.) (England) (Amendment) Order 2026
S.I. 2026/316	The Social Security (Removal of Two Child Limit) (Consequential Amendments) Regulations 2026
S.I. 2026/325²	The Renters' Rights Act 2025 (Consequential Amendments) and Tenancies (Miscellaneous Amendments) (England) Regulations 2026
S.I. 2026/327	The Student Accommodation (Miscellaneous Provisions) (England) Regulations 2026
S.I. 2026/335	The Building Regulations etc. (Amendment) (England) Regulations 2026

1 Lord Stewart of Dirleton KC declared an interest in relation to this instrument in his capacity as a practising advocate.

2 Baroness Kennedy of Cradley has declared an interest in relation to this instrument as a Trustee of the Nationwide Foundation and Director of associated company.

S.I. Numbers	S.I. Title
S.I. 2026/340	The Social Security Contributions and Benefits (Northern Ireland) Act 1992 (Modification of Section 4A) Order 2026
S.I. 2026/341	The Social Security Contributions and Benefits Act 1992 (Modification of Section 4A) Order 2026
S.I. 2026/345	The Town and Country Planning (Mayor of London) (Amendment and Transitional Provision) Order 2026
S.I. 2026/348	The Merchant Shipping (Watercraft) (Amendment) Order 2026
S.I. 2026/369	The Competition Act 1998 (Technology Transfer Agreements Block Exemption) Order 2026
S.I. 2026/405	The Birmingham East Mayoral Development Corporation (Establishment) Order 2026
S.I. 2026/406	The Local Government (Structural Changes) (Finance) (Amendment) Regulations 2026

Instruments not subject to Parliamentary proceedings laid before Parliament

S.I. Numbers	S.I. Title
S.I. 2026/256	The Pensions Increase (Review) Order 2026

Instruments not subject to Parliamentary proceedings not laid before Parliament

S.I. Numbers	S.I. Title
S.I. 2026/273	The Power to Award Degrees etc. (London School of Innovation Ltd) Order 2026
S.I. 2026/288	The Unauthorised Entry to Football Matches Act 2026 (Commencement) Regulations 2026
S.I. 2026/292	The Planning and Infrastructure Act 2025 (Commencement No. 2) Regulations 2026
S.I. 2026/314	The Free Zone (Customs Site No. 3 Thames Freeport) Designation Order 2026
S.I. 2026/315	The Finance Act 2021, Section 95 and Schedule 18 (Distance Selling: Northern Ireland) (Appointed Day No. 3) Regulations 2026

S.I. Numbers	S.I. Title
S.I. 2026/323	The Employment Rights Act 2025 (Commencement No. 2 and Transitional and Saving Provisions) (Amendment) Regulations 2026
S.I. 2026/367	The Norfolk Community Health and Care National Health Service Trust (Establishment) (Amendment) Order 2026
S.I. 2026/370	The Finance Act 2021 (Income Tax and Capital Gains Tax) (Penalties) (Appointed Day: Digitally Obligated Persons) Regulations 2026
S.I. 2026/373	The Employment Rights Act 2025 (Commencement No. 3 and Transitional Provisions) Regulations 2026
S.I. 2026/396	The Wireless Telegraphy (Exemption) (Amendment) (No. 2) Regulations 2026

Appendix 1: Memorandum from the Department for Science, Innovation and Technology

S.I. 2026/180

The Authorisation of Frequency Use for the Provision of Mobile Satellite Services (European Union) (Revocation etc.) Regulations 2026

1. The Committee has asked the Department for Science, Innovation and Technology for a memorandum on the following point(s):

In Regulations 2 and 3(1), explain what the words “in their entirety” add.
2. The Department for Science, Innovation and Technology accepts the JCSI’s position that in Regulations 2 and 3(1) the words “in their entirety” do not add anything. The words “in their entirety” were included for absolute clarity to make explicit that the revocation in Regulations 2 and 3(1) is a full revocation of the relevant instruments. However, the Department understands that, as a matter of drafting, stating in Regulations 2 and 3(1) that the Regulations “are revoked” would in itself effect a full revocation.

Department for Science, Innovation and Technology

20 April 2026

Appendix 2: Memorandum from the Department for Business and Trade

S.I. 2026/293

The Digital Markets, Competition and Consumers Act 2024 (Alternative Dispute Resolution) (Information) Regulations 2026

1. The Committee has asked the Department for Business and Trade for a memorandum on the following point(s):

Noting the provision in regulations 3(3)(b) and 4(4)(b) and that paragraph 5.1 of the Explanatory Memorandum states that the intention of the requirements is to publish information for the benefit of consumers, explain:

*(i) how consumers without access to the internet can access the report;
and*

(ii) how consumers can access the report if the accredited ADR provider does not have a website.
2. The Digital Markets, Competition and Consumers Act 2024 (Alternative Dispute Resolution)(Information) Regulations 2026 (“the Information Regulations”) form one of a number of Regulations made by the Secretary of State to give effect to the alternative dispute provisions which are set out in Chapter 4 of Part 4 of the Digital Markets, Competition and Consumers Act 2024 (“DMCCA”).
3. Regulation 5 of the Digital Markets, Competition and Consumers Act 2024 (Alternative Dispute Resolution) (Conferral of Functions) Regulations 2026 (S.I.2026/259), which commenced on 6th April 2026, places a duty on a competent authority (currently the Chartered Trading Standards Institute) to require an applicant for ADR accreditation to supply certain information.

4. The list of required information, which is set out in Schedule 2, includes the name, contact details and website address of the ADR provider.
5. Information concerning the website address at the time of accreditation, of a potential ADR provider, was also required by the Alternative Dispute Resolution for Consumer Disputes (Competent Authorities and Information) Regulations 2015 (S.I. 2015/542) which have been repealed by Schedule 27 to the DMCCA 2024.
6. As a result, the expectation is that the majority of accredited ADR providers and former accredited ADR providers will have an up-to-date website.
7. However, the Department accepts that neither the DMCCA nor the Information Regulations place a legal duty on an accredited ADR provider, or a former accredited ADR provider, to maintain an up-to-date website. The Department also accepts that the use of “if any” in regulations 3(3)(b) and 4(4)(b) recognises that an accredited ADR provider or a former accredited ADR provider might not have an up-to-date website.
8. In addition, the Department accepts that, should an ADR provider have a website, not all consumers may have access to the internet. In practice, the expectation is that where a consumer is not able to access the report online, the ADR provider should supply them with a copy.
9. The Department apologises and proposes to amend regulations 3(3)(b) and 4(3)(b) to deal with the issues which have been identified by the Committee when the opportunity next arises.

Department for Business and Trade

20 April 2026

List of Reports from the Committee during the current Parliament

All publications from the Committee are available on the [publications page](#) of the Committee's website.

Session 2024–26

Number	Title	Reference
54th	2 Statutory Instruments Reported	HC 291-liv
53rd	2 Statutory Instruments Reported	HC 291-liii
52nd	2 Statutory Instruments Reported	HC 291-lii
51st	2 Statutory Instruments Reported	HC 291-li
50th	No Statutory Instruments Reported	HC 291-l
49th	3 Statutory Instruments Reported	HC 291-xlix
48th	1 Statutory Instrument Reported	HC 291-xlviii
47th	5 Statutory Instruments Reported	HC 291-xlvii
46th	3 Statutory Instruments Reported	HC 291-xlvi
45th	4 Statutory Instruments Reported	HC 291-xlv
44th	No Statutory Instruments Reported	HC 291-xliv
43rd	3 Statutory Instruments Reported	HC 291-xliii
42nd	1 Statutory Instrument Reported	HC 291-xlii
41st	1 Statutory Instrument Reported	HC 291-xli
40th	2 Statutory Instruments Reported	HC 291-xl
39th	1 Statutory Instrument Reported	HC 291-xxxix

Number	Title	Reference
38th	5 Statutory Instruments Reported	HC 291-xxxviii
37th	8 Statutory Instruments Reported	HC 291-xxxvii
36th	2 Statutory Instruments Reported	HC 291-xxxvi
35th	8 Statutory Instruments Reported	HC 291- xxxv
34th	2 Statutory Instruments Reported	HC 291-xxxiv
33rd	1 Statutory Instrument Reported	HC 291-xxxiii
32nd	No Statutory Instruments Reported	HC 291-xxxii
31st	2 Statutory Instruments Reported	HC 291- xxxi
30th	2 Statutory Instruments Reported	HC 291- xxx
29th	2 Statutory Instruments Reported	HC 291- xxix
28th	1 Statutory Instrument Reported	HC 291-xxviii
27th	3 Statutory Instruments Reported	HC 291-xxvii
26th	3 Statutory Instruments Reported	HC 291- xxvi
25th	2 Statutory Instruments Reported	HC 291- xxv
24th	2 Statutory Instruments Reported	HC 291- xxiv
23rd	2 Statutory Instruments Reported	HC 291-xxiii
22nd	3 Statutory Instruments Reported	HC 291- xxii
21st	2 Statutory Instruments Reported	HC 291-xxi
20th	5 Statutory Instruments Reported	HC 291-xx
19th	No Statutory Instruments Reported	HC 291-xix
18th	2 Statutory Instruments Reported	HC 291-xviii

Number	Title	Reference
17th	No Statutory Instruments Reported	HC 291-xvii
16th	1 Statutory Instrument Reported	HC 291-xvi
15th	1 Statutory Instrument Reported	HC 291-xv
14th	No Statutory Instruments Reported	HC 291-xiv
13th	8 Statutory Instruments Reported	HC 291-xiii
12th	2 Statutory Instruments Reported	HC 291-xii
11th	2 Statutory Instruments Reported	HC 291-xi
10th	2 Statutory Instruments Reported	HC 291-x
9th	2 Statutory Instruments Reported	HC 291-ix
8th	4 Statutory Instruments Reported	HC 291-viii
7th	1 Statutory Instrument Reported	HC 291-vii
6th	4 Statutory Instruments Reported	HC 291-vi
5th	5 Statutory Instruments Reported	HC 291-v
4th	2 Statutory Instruments Reported	HC 291-iv
3rd	10 Statutory Instruments Reported	HC 291-iii
2nd	No Statutory Instruments Reported	HC 291-ii
1st	2 Statutory Instruments Reported	HC 291-i
2nd	Scrutinising Statutory Instruments: Departmental Returns, October 2024 – September 2025: Government response	HC 1501
1st Special	Scrutinising Statutory Instruments: Departmental Returns, October 2024 – September 2025	HC 1342