

Northern Ireland Office

INTRODUCTION

This Supplementary Estimate is required for the following purposes:

£

Changes in budgets, non-budget voted provision and cash	Increases	Reductions	Total
Budget Cover Transfers			
Account NI BCT		-18,000	
Public appointments 24/25 licencing costs		-3,000	
Budget Regime Changes			
Omagh Repaint		-70,000	
EONI Repaint		-216,000	
ICRIR Surrender		-1,058,000	
Omagh Surrender		-1,003,000	
Other Changes			
ICRIR	1,425,000		
Omagh Inquiry	2,300,000		
CSO Extradition	450,000		
CSO Professional Fees	450,000		
Finucane Inquiry	310,000		
IFI		-1,000,000	
Closed material proceedings		-300,000	
Reserve Claims			
ICRIR Depreciation	75,000		
Admin Reserve Claim for legal case	600,000		
Depreciation Adjustment	1,363,000		
Total change in Resource DEL (voted)	6,973,000	-3,668,000	3,305,000
Budget Regime Changes			
General Election Fund Surrender		-840,000	
Total change in Resource DEL (non-voted)		-840,000	-840,000
AME Expenditure Changes			
AME Legal and Other Provisions	1,000,000		
Total change in Resource AME (voted)	1,000,000		1,000,000
Budget Cover Transfers (BCTs)			
ICRIR Account NI BCT		-36,000	
Budget Regime Changes			
Omagh Repaint	70,000		
EONI Repaint	216,000		
Other Changes			
Closed material proceedings	300,000		
ICRIR	6,281,000		
Reserve Claims			
ICRIR CDEL Lease London HQ	3,725,000		
Total change in Capital DEL (voted)	10,592,000	-36,000	10,556,000

£

Changes in budgets, non-budget voted provision and cash	Increases	Reductions	Total
AME Expenditure Changes			
ICRIR C-AME Dilapidation	1,425,000		
Core NIO Dilapidation C-AME	170,000		
Total change in Capital AME (voted)	1,595,000		1,595,000
Other Changes			
Increase in the grant to the Northern Ireland Consolidated Fund	1,447,284,000		
Total change in Non-Budget Expenditure	1,447,284,000		1,447,284,000
Revisions to the Net Cash Requirement reflect changes to resources and capital as set out above	1,460,801,000		
Total change in Net Cash Requirement	1,460,801,000		1,460,801,000

PART I: EXPENDITURE AND AMBIT

£

	Voted	Non-Voted	Total
Departmental Expenditure Limit			
Resource	3,305,000	-840,000	2,465,000
Capital	10,556,000	-	10,556,000
Annually Managed Expenditure			
Resource	1,000,000	-	1,000,000
Capital	1,595,000	-	1,595,000
Total Net Budget			
Resource	4,305,000	-840,000	3,465,000
Capital	12,151,000	-	12,151,000
Non-Budget Expenditure	1,447,284,000		
Net Cash Requirement	1,460,801,000		

Supplementary amounts required in the year ending 31 March 2025 for expenditure by Northern Ireland Office on:

Departmental Expenditure Limit:

Expenditure arising from:

Overseeing the effective operation of the devolution settlement in Northern Ireland and representing the interests of Northern Ireland within the UK Government. Expenditure on administrative services, Head of State related costs, VIP visits to Northern Ireland, Northern Ireland Human Rights Commission and Commissions or Reviews arising from the Belfast/Good Friday Agreement, the Northern Ireland Act 1998, the Northern Ireland Act 2000, the Northern Ireland Act 2009, political development and inquiries, the Electoral Office for Northern Ireland, elections and boundary reviews, legal services, security, victims of the Troubles including the work of the Independent Commission for the Location of Victims' Remains, Parades Commission for Northern Ireland, Civil Service Commissioners for Northern Ireland, the Independent Reporting Commission, compensation schemes under the Justice and Security (Northern Ireland) Act 2007 and Terrorism Act 2000 and certain other grants. Expenditure arising from the Stormont House Agreement, the Fresh Start Agreement, New Decade New Approach and New Deal for Northern Ireland. Expenditure on arrangements for the running of Hillsborough Castle. This will include associated depreciation and any other non-cash costs falling in DEL. Commissions or Reviews arising from the Northern Ireland Troubles (Legacy and Reconciliation) Act 2023, including the work of the Independent Commission for Reconciliation and Information Recovery.

Income arising from:

Recoupment of electoral expenses, receipts from the use of video conferencing facilities, fees and costs recovered or received for work done for other departments, freedom of information receipts, data protection act receipts, recovery of compensation paid, recoupment of grant funding, costs and fees awarded in favour of the Crown. Fees and costs recovered or received for the use of the Northern Ireland Office estate. Contributions from third parties to fund grant programmes and monies from other departments to fund projects in Northern Ireland.

Annually Managed Expenditure:

Expenditure arising from:

Provisions.

PART I: EXPENDITURE AND AMBIT

Non-Budget Expenditure:

Expenditure arising from:

Providing appropriate funding to the Northern Ireland Consolidated Fund for the delivery of transferred public services as defined by the Northern Ireland Act 1998, Northern Ireland Act 2000 and the Northern Ireland Act 2009. Grants to the Northern Ireland Consolidated Fund and transfers of European Union funds.

Northern Ireland Office will account for this Estimate.

PART II: CHANGES PROPOSED

£'000									
	Net Resources						Net Capital		
	Present		Changes		Revised		Present	Changes	Revised
	Admin	Prog	Admin	Prog	Admin	Prog			
	1	2	3	4	5	6	7	8	9
Departmental Expenditure Limit (DEL)									
Voted expenditure									
A Northern Ireland Office	20,222	13,681	2,785	78	23,007	13,759	430	586	1,016
E Independent Commission for Reconciliation and Information Recovery DEL (net)	-	11,065	-	442	-	11,507	1,625	9,970	11,595
Total voted DEL	20,222	24,746	2,785	520	23,007	25,266	2,055	10,556	12,611
Non-voted expenditure									
F EONI CEO & Funding of Elections	-	7,775	-	-840	-	6,935	-	-	-
Total non-voted DEL	-	7,775	-	-840	-	6,935	-	-	-
Total DEL			2,785	-320				10,556	
Annually Managed Expenditure (AME)									
Voted expenditure									
G Northern Ireland Office	-	1	-	1,000	-	1,001	-	170	170
H Independent Commission for Reconciliation and Information Recovery AME (net)	-	6,200	-	-	-	6,200	-	1,425	1,425
Total voted AME	-	6,201	-	1,000	-	7,201	-	1,595	1,595
Total AME			-	1,000				1,595	
Non-Budget Expenditure (NBE)									
Voted expenditure									
I Grant Payable to The Northern Ireland Consolidated Fund	-	23,933,312	-	1,447,284	-	25,380,596	-	-	-
Total voted NBE	-	23,933,312	-	1,447,284	-	25,380,596	-	-	-
Total NBE			-	1,447,284				-	
Voted expenditure			2,785	1,448,804				12,151	
Non-voted expenditure				-840				-	
Total for Estimate			2,785	1,447,964				12,151	

£'000			
	Present Plans	Changes	Revised Plans
Net Cash Requirement	24,090,203	1,460,801	25,551,004

PART II: REVISED SUBHEAD DETAIL INCLUDING ADDITIONAL PROVISION

£'000

Revised Plans										
	Resources							Capital		
	Administration			Programme			Total	Gross	Income	Net
	Gross	Income	Net	Gross	Income	Net	Net			
	1	2	3	4	5	6	7	8	9	10
Departmental Expenditure Limit (DEL)										
Voted expenditure										
A Northern Ireland Office	29,757	-6,750	23,007	14,159	-400	13,759	36,766	1,016	-	1,016
B NI Human Rights Commission (net)	-	-	-	1,832	-	1,832	1,832	-	-	-
C Parades Commission (net)	-	-	-	771	-	771	771	-	-	-
D Independent Reporting Commission (net)	-	-	-	418	-	418	418	-	-	-
E Independent Commission for Reconciliation and Information Recovery DEL (net)	-	-	-	11,507	-	11,507	11,507	11,595	-	11,595
Total voted DEL	29,757	-6,750	23,007	28,687	-400	28,287	51,294	12,611	-	12,611
Non-voted expenditure										
F EONI CEO & Funding of Elections	-	-	-	6,935	-	6,935	6,935	-	-	-
Total non-voted DEL	-	-	-	6,935	-	6,935	6,935	-	-	-
Total DEL	29,757	-6,750	23,007	35,622	-400	35,222	58,229	12,611	-	12,611
Annually Managed Expenditure (AME)										
Voted expenditure										
G Northern Ireland Office	-	-	-	1,001	-	1,001	1,001	170	-	170
H Independent Commission for Reconciliation and Information Recovery AME (net)	-	-	-	6,200	-	6,200	6,200	1,425	-	1,425
Total voted AME	-	-	-	7,201	-	7,201	7,201	1,595	-	1,595
Total AME	-	-	-	7,201	-	7,201	7,201	1,595	-	1,595
Non-Budget Expenditure (NBE)										
Voted expenditure										
I Grant Payable to The Northern Ireland Consolidated	-	-	-	25,380,596	-	25,380,596	25,380,596	-	-	-
Total voted NBE	-	-	-	25,380,596	-	25,380,596	25,380,596	-	-	-
Total NBE	-	-	-	25,380,596	-	25,380,596	25,380,596	-	-	-
Voted expenditure	29,757	-6,750	23,007	25,416,484	-400	25,416,084	25,439,091	14,206	-	14,206
Non-voted expenditure	-	-	-	6,935	-	6,935	6,935	-	-	-
Total for Estimate	29,757	-6,750	23,007	25,423,419	-400	25,423,019	25,446,026	14,206	-	14,206

PART II: RESOURCE TO CASH RECONCILIATION

	£'000		
	Present Plans	Changes	Revised Plans
Net Resource Requirement	23,995,277	1,450,749	25,446,026
Net Capital Requirement	2,055	12,151	14,206
Accruals to cash adjustments	100,646	-2,939	97,707
<i>Of which:</i>			
<i>Adjustment for ALBs:</i>			
Remove voted resource and capital	-21,911	-11,837	-33,748
Add cash grant-in-aid	21,146	11,431	32,577
<i>Adjustments to remove non-cash items:</i>			
Depreciation	-3,037	-1,363	-4,400
New provisions and adjustments to previous provisions	-1	-1,170	-1,171
Departmental Unallocated Provision	-	-	-
Supported capital expenditure (revenue)	-	-	-
Prior Period Adjustments	-	-	-
Other non-cash items	-	-	-
<i>Adjustments to reflect movements in working balances:</i>			
Increase (+) / Decrease (-) in stock	-	-	-
Increase (+) / Decrease (-) in debtors	-	-	-
Increase (-) / Decrease (+) in creditors	-	-	-
Use of provisions	104,449	-	104,449
Removal of non-voted budget items	-7,775	840	-6,935
<i>Of which:</i>			
Consolidated Fund Standing Services	-7,775	840	-6,935
Other adjustments	-	-	-
Net Cash Requirement	24,090,203	1,460,801	25,551,004

PART III: NOTE A - STATEMENT OF COMPREHENSIVE NET EXPENDITURE & RECONCILIATION TABLE

	£'000
	Revised Plans
Gross Administration Costs	29,757
Less:	
Administration DEL Income	-6,750
Net Administration Costs	23,007
Gross Programme Costs	25,423,419
Less:	
Programme DEL Income	-400
Programme AME Income	-
Non-budget income	-
Net Programme Costs	25,423,019
Total Net Operating Costs	25,446,026
<i>Of which:</i>	
Resource DEL	58,229
Capital DEL	-
Resource AME	7,201
Capital AME	-
Non-budget	25,380,596
<i>Adjustments to include:</i>	
Departmental Unallocated Provision (resource)	-
Consolidated Fund Extra Receipts in the budget but not in the SoCNE	-
<i>Adjustments to remove:</i>	
Capital in the SoCNE	-
Grants to devolved administrations	-25,380,596
Non-Budget Consolidated Fund Extra Receipts in the SoCNE	-
Other adjustments	-
Total Resource Budget	65,430
<i>Of which:</i>	
Resource DEL	58,229
Resource AME	7,201
<i>Adjustments to include:</i>	
Grants to devolved administrations	25,380,596
Prior period adjustments	-
<i>Adjustments to remove:</i>	
Consolidated Fund Extra Receipts in the resource budget	-
Other adjustments	-
Total Resource (Estimate)	25,446,026

PART III: NOTE B - ANALYSIS OF DEPARTMENTAL INCOME

£'000

Revised Plans

Voted Resource DEL

Administration

A Northern Ireland Office

Sales of Goods and Services

-6,750

Total Sales of Goods and Services

-6,750

Total Administration

-6,750

Programme

A Northern Ireland Office

Sales of Goods and Services

-400

Total Sales of Goods and Services

-400

Total Programme

-400

Total Voted Resource DEL

-7,150

Total Voted Resource Income

-7,150

PART III: NOTE C - ANALYSIS OF CONSOLIDATED FUND EXTRA RECEIPTS

No CFER income or receipts are expected in 2024-25.

PART III: NOTE D - EXPLANATION OF ACCOUNTING OFFICER RESPONSIBILITIES

The Accounting Officer prepares resource accounts for each financial year. See Section 2, Part III - Other Statements and notes of Main Estimates 2024-25 for further details of Accounting Officer responsibilities.

Accounting Officer:	Julie Harrison
ALB Accounting Officers:	
David Russell	Northern Ireland Human Rights Commission
Ralph Roche	Parades Commission for Northern Ireland
Alex Midgley	Independent Reporting Commission
Louise Warde-Hunter	Independent Commission for Reconciliation and Information Recovery

PART III: NOTE E - ARM'S LENGTH BODIES (ALBs)**£'000**

Section in Part II: Subhead Detail		Body	Resources	Capital	Grant-in-aid
B		NI Human Rights Commission	1,832	-	1,832
C		NI Parades Commission	771	-	771
D		Independent Reporting Commission	418	-	418
E		Independent Commission for Reconciliation and Information Recovery (DEL)	11,507	11,595	29,556
H		Independent Commission for Reconciliation and Information Recovery (AME)	6,200	1,425	-
Total			20,728	13,020	32,577

Supplementary Estimates Memorandum (2024-25): Northern Ireland Office

1 Overview

1.1 Objectives

The key purpose of the Northern Ireland Office remains to support the Secretary of State for Northern Ireland in promoting the best interests of Northern Ireland within the United Kingdom. We act as custodians of constitutional arrangements and, in particular, the devolution settlement. Moreover, we represent distinct Northern Ireland interests within Government, and support the rest of the Government on Northern Ireland matters, as well as representing the UK Government's policies and achievements in Northern Ireland.

The Northern Ireland Office has four key objectives as set out in our Outcome Delivery Plan: support the levelling up of Northern Ireland's economy with the rest of the UK; support greater inclusion, tolerance, and openness in Northern Ireland; contribute to a safer Northern Ireland, where terrorist and paramilitary groups are less able to cause harm to communities; ensure that government in Northern Ireland is responsive, transparent, and able to deliver effective public services.

The Northern Ireland Office is also responsible for the pay over of cash to the Northern Ireland Consolidated Fund to support spending by the Northern Ireland Executive.

1.2 Spending controls

The Northern Ireland Office's Estimate is broken down into a number of discrete elements, for which Parliament's approval is sought separately.

The spending totals which Parliament votes are:

For the Northern Ireland Office itself:

- Resource Departmental Expenditure Limit ("**Resource DEL**"): the day-to-day running costs of the Office;
- Capital Departmental Expenditure Limit ("**Capital DEL**"): investment in infrastructure of the Office;
- Resource Annually Managed Expenditure ("**Resource AME**"): demand-led and less predictable spending outside of the day-to-day running costs, which for the Office is in respect of provisions.

For the Northern Ireland Executive:

- **Non-budget** expenditure: cash payments to the Northern Ireland Consolidated Fund. This includes cash payments to support spending by the Northern Ireland Executive and Parliament, including the pay over of the Northern Ireland rate of income tax.

In addition, Parliament votes a net cash requirement, designed to cover both the cash required to cover the Northern Ireland Office's own DEL spending, and the cash grant to the Northern Ireland Consolidated Fund.

2 Northern Ireland Office

2.1 Comparison of spending totals sought

The table and graphic below show how the totals sought for the Northern Ireland Office only compares with last year:

Spending total Amounts sought this year (Supplementary Estimate 2024-25)		Difference (+/-) compared to original budget this year. (Main Estimate 2024- 25)		Difference (+/-) compared to final outturn last year (2023-24)	
		£ m	%	£m	%
Northern Ireland Office: Resource DEL	£58.229m	+£2.465m (£55.764m)	+4.2%	+£20.037m (£38.192m)	+34.4%
Northern Ireland Office: Capital DEL	£12.611m	+£10.556m (£2.055m)	+83.7%	+£9.986m (£2.625m)	+79.2%
Northern Ireland Office: AME	£7.201m	+£1.000m (£6.201m)	+13.9%	+£10.465m (-£3.264m)	+145.3%

2.2 Key drivers of spending changes since last year

The main drivers of increases in the Northern Ireland Office's Resource and Capital DEL in 2024-25 are:

- Funding provided to support the recharging of professional fee and extradition costs from the Crown Solicitors Office and other legal pressures;
- Additional funding provided to Omagh Bombing Inquiry to manage full years running costs; and
- Capital funding provided to The Independent Commission for Reconciliation and Information Recovery (ICRIR) to support estates set up costs and recognition of leases under IFRS16 framework.

2.3 Spending trends: Northern Ireland Office

The table below shows the overall spending trends for the last five financial years and the plans following the 2024-25 Supplementary Estimates.

Northern Ireland Office	2019-20 Outturn	2020-21 Outturn	2021-22 Outturn	2022-23 Outturn	2023-24 Outturn	2024-25 Budget
Admin costs	23.8	22.1	21.0	23.2	22.0	23.0
Other costs	16.9	6.6	14.1	16.5	16.2	35.2
Total Resource DEL	40.6	28.7	35.1	39.6	38.2	58.2
Capital DEL	0.8	0.9	1.6	0.4	2.6	12.6
Less depreciation and impairments	-2.1	-2.1	-2.2	-3.5	-3.9	-5.2
Total DEL	39.3	27.5	34.5	36.5	36.9	65.6

2.4 Administration costs and efficiency plans

Spending total Amounts sought this year (Supplementary Estimate 2024-25)		Difference (+/-) compared to original budget this year. (Main Estimate 2024-25)		Difference (+/-) compared to final outturn last year (2023-24)	
		£ m	%	£m	%
Administration costs	£23.007m	+£2.785m (£20.222m)	+12.1%	+£1.017m (£21.990m)	+4.4%

3. Payments to Northern Ireland Consolidated Fund

3.1 Comparison of cash to be paid over

The table below shows how the total proposed cash funding to the Northern Ireland Consolidated Fund- which provides funding for the Northern Ireland Executive - compares with last year:

Spending total Amounts sought this year (Supplementary Estimate 2024-25)		Difference (+/-) Compared to original budget this year. (Main Estimate 2024-25)		Difference (+/-) compared to final outturn last year (2023-24)	
		£ m	%	£m	%
Northern Ireland consolidated Fund: Non budget expenditure	£25,380.597m	+£1,447.285m (£23,933.312m)	6.0%	+£1,426.232m (£23,954.365m)	6.0%

The level of UK Government funding for the Northern Ireland Executive in 2024-25 was largely determined at Spending Review 2021. The Statement of Funding Policy document sets out how the Barnett formula was applied.

3.2 Trends: Northern Ireland Executive and Assembly spending 2019-20 to 2024-25

The table below shows trends in Northern Ireland's DEL funding from the UK government over five years.

£m^[1]	2019-20 Outturn	2020-21 Outturn	2021-22 Outturn	2022-23 Outturn	2023-24 Outturn	2024-25 Plans
Northern Ireland Executive Resource DEL	11,944.961	15,525.442	14,438.455	14,321.579	15,507.389	16,540.974
Northern Ireland Executive Capital DEL	1,346.216	1,716.054	1,820.544	1,896.296	2,108.807	2,049.233
Northern Ireland Executive Resource DEL plus Capital DEL ^[2]	13,291.177	17,241.496	16,258.999	16,217.875	17,616.196	18,590.207
less depreciation & impairments	-584.321	-640.941	-319.149	-596.666	-704.409	-883.925
Total Northern Ireland Executive DEL^[3]	12,706.856	16,600.555	15,939.850	15,621.209	16,911.787	17,706.282

[1] Totals may not sum due to rounding

[2] Including depreciation and impairments

[3] Total DEL = Resource + capital – (depreciation & impairments)

3.3 (a) Cash grant payable to Northern Ireland Consolidated Fund

The Northern Ireland Office Estimate allows for the payment of a cash grant to the Northern Ireland Consolidated Fund. This expenditure is shown in Section C of the Northern Ireland Office Estimate under the heading “non budget expenditure”. All expenditure by the Northern Ireland Executive is charged to the Northern Ireland Consolidated Fund.

A summary of how the amount of cash payable is derived is shown below.

More detail of how the item “Northern Ireland block grant” is calculated, including Barnett consequential since the Spending Review, is given in Excel Annex A, which forms part of this memorandum.

£ million	sub total	Comments:
Northern Ireland Executive block grant (DEL)	18,590.217	
UK Government funded AME	16,555.794	
Expenditure funded by Northern Ireland taxes	703.755	
Expenditure financed by Borrowing	220.000	
Non-Domestic Rates		
subtotal (TOTAL MANAGED EXPENDITURE)	36,069.766	
Less:		
Non-cash changes	-9,008.067	
Non-voted (DEL, AME, & Other AME)	-5,724.420	
NPBD Resource Consumption excluding Net Cash	-11,559.004	
subtotal	-26,291.491	
Add:		
NPDB Cash Grant in Aid	13,415.816	
Other Voted Expenditure outside DEL	511.487	
Utilisation of provisions	2,005.432	
Movement in debtors/creditors	807.024	
subtotal	16,739.759	
Subtotal (TOTAL SUPPLY EXPENDITURE)	26,518.034	
Add:		
Interests payable	58.345	
District Council Rates	814.442	
Repayment of principle of RRI loans	113.802	
Other Services	11.531	
subtotal	998.120	
subtotal	27,516.154	
Less: Income		
RRI Borrowing	220.0	
District Rates	814.442	
Regional Rates	817.557	
Interest Receivable	27.170	
Miscellaneous Receipts of which:		
NICF Balance	0.236	
Continental Shelf	1.210	
Misc - MIHE, Land Annualities, etc.	3.407	
Excess Accruing Resources	0.000	
CFERs	251.523	
EU CFERs	0.012	
subtotal	2,135.557	
CASH GRANT PAYABLE TO NORTHERN IRELAND CONSOLIDATED FU	25,380.597	
TOTAL CASH REQUIREMENT	25,380.597	

3.3 (b) Control totals for the Northern Ireland Executive including breakdown by main programme of AME spending

1. Northern Ireland Executive DEL Control Total		
£ millions	2024-25	Comments:
Total Resource DEL of which:	16,540.983	
RDEL excluding depreciation	15,657.049	see 3.4 (c) funding changes table
depreciation and impairments ring fence	700.713	see 3.4 (c) funding changes table
student loans ring fence in DEL	183.222	see 3.4 (c) funding changes table
Total Capital DEL of which:	2,049.234	see 3.4 (c) funding changes table
General CDEL	1,958.720	see 3.4 (c) funding changes table
Ring fenced financial transactions	90.514	see 3.4 (c) funding changes table
Total Northern Ireland Executive block grant allocation	18,590.217	sum of the above

2. Northern Ireland Executive Annually Managed Expenditure funded by the UK Government		
£ millions		Comments:
Non-cash spending in AME (provisions, depreciation, impairments)	3,634.361	
Welfare	10,043.134	
Student Loans	483.866	
Public Sector Pensions	2,015.975	
Non-domestic Renewable Heat Incentive	33.470	
Subtotal	16,210.806	

3. Self-financed Annually Managed Expenditure		
£ millions		Comments:
Corporation Tax	1.667	
Expenditure funded by Regional Rates	703.755	
Borrowing under Reinvestments and Reform Initiative	220.000	
Capital expenditure of Public Corporations	343.321	
Subtotal	1,268.743	
TOTAL UK Government and Northern Ireland Executive funded AME	17,479.549	sum of (2) and (3)

4. Accounting Officer Approval

This memorandum has been prepared according to the requirements and guidance set out by HM Treasury and the House of Commons Scrutiny Unit, available on the Scrutiny Unit website.

The information in this Estimates Memorandum has been approved by me as Departmental Accounting Officer.

[Signed]

Julie Harrison

Permanent Secretary

February 2025