

Crown Prosecution Service

Supplementary Estimate 2023-24

Memorandum

1 Overview

1.1 Objectives

The Crown Prosecution Service (CPS) prosecutes criminal cases that have been investigated by the police and other law enforcement agencies in England and Wales. The CPS is a non-ministerial department and makes decisions independently of the police and government.

The CPS has a duty to ensure that the right person is prosecuted for the right offence, and to bring offenders to justice wherever possible.

The CPS:

- Decides which cases should be prosecuted – every charging decision is based on the same two-stage test in the Code for Crown Prosecutors
- Determines the appropriate charges in more serious or complex cases and advise the police during the early stages of investigations
- Prepares cases and presents them at court
- Provides information, assistance and support to victims and prosecution witnesses

Prosecutors must be fair, objective, and independent. To charge someone with a criminal offence, prosecutors must be satisfied that there is sufficient evidence to provide a realistic prospect of conviction, and that prosecution is in the public interest.

1.2 Spending controls

The CPS' net spending is broken down into a several different spending totals, for which Parliament's approval is sought.

The spending totals which Parliament votes are:

- Resource Departmental Expenditure Limit ("**Resource DEL**")- a net limit comprising of day-to-day running costs including prosecution costs, costs of confiscating proceeds of crime and capacity building in the Criminal Justice System less income received primarily from costs awarded to CPS in court and the Recovered Assets Incentivisation Scheme
- Capital Departmental Expenditure Limit ("**Capital DEL**")- investment in capital equipment primarily for IT and Estates
- Annually Managed Expenditure ("**AME**")- write-offs and changes in allowance for irrecoverable debts; provisions and other non-cash costs falling in AME

In addition, Parliament votes on a net cash requirement, designed to cover the elements of the above budgets which require the CPS to pay out cash in year.

1.3 Comparison of net spending totals sought

The table below shows how the net spending totals sought for the CPS compares with last year: A breakdown of spending and income within the net total is shown in section 2.1.

Net Spending total		Difference (+/-)		Difference (+/-)	
Amounts sought this year		Compared to original budget this year		Compared to final outturn last year	
(Supplementary Estimate 2023-24)		(Main Estimate 2023-24)		(Outturn 2022-23)	
		£ m	%		%
Resource DEL	£819.310m	£45.726m	5.9%	£119.345m	17.1%
Capital DEL	£40.100m	£11.30m	39.2%	£17.582m	78.1%

A breakdown of spending and income within the net total is shown in section 2.1.

1.4 Key drivers of spending changes since original budget this year

The net Resource DEL has increased by £45.726m (5.9%) from the original budget, made up of the following items: -

- Funding received from MOJ relating to Duty to Meet programme to CPS totalling £0.341m.
- Budget transfer to NCA for agreed CPS funded roles (£0.540m)
- Pre-agreed funding for Bar Fees omitted from Main Estimate £1.600m
- £27.900m reserve claim for Prosecution costs
- £12.000m reserve claim for CPS operational pressures
- £1.425m reserve claim for CPS Estates Costs
- £10.300m reserve claim for accounting adjustments
- Budget Switch of (£11.300m) from RDEL into Capital DEL
- £4.000m Depreciation reserve claim

The net Capital DEL has increased by £11.300m (39.2%) from the original budget, made up of the following items: -

- Budget Switch of £11.300m from Resource DEL into Capital DEL

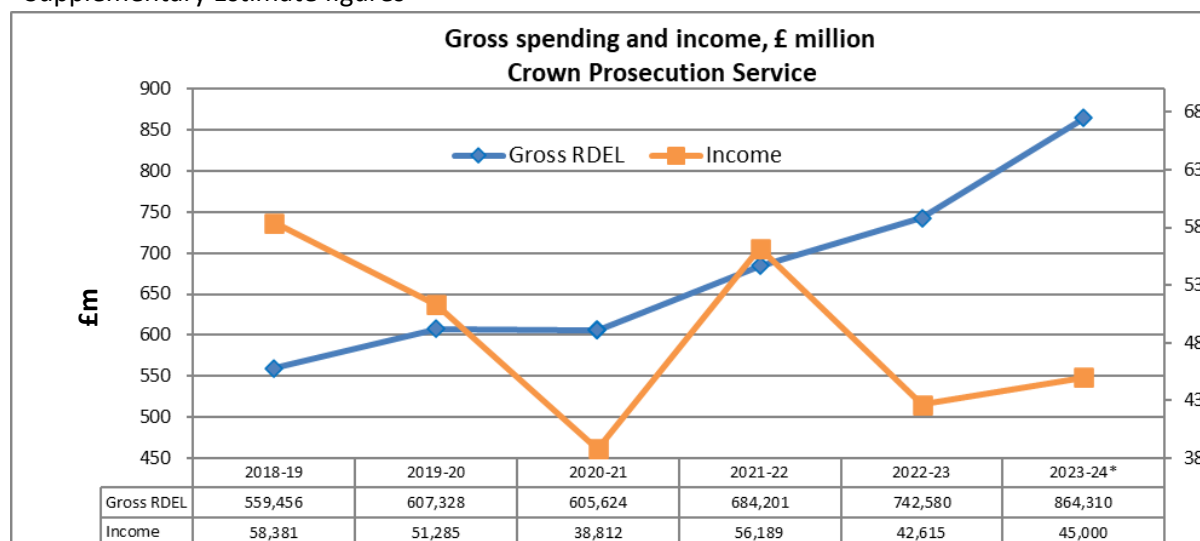
1.5 New policies and programmes; ambit changes

No changes made.

1.6 Spending and income trends

The charts below show overall resource DEL spending and income trends since 2018-19, plans presented in Estimates for 2023-24.

*Supplementary Estimate figures



Changes to Resource DEL in the Supplementary Estimate for 2022-23 are detailed under section 1.4 above.

1.7 Administration costs and efficiency plans

Administration costs sought have increased since the Main Estimate.

Spending total		Difference (+/-)		Difference (+/-)	
		Compared to original budget this year		Compared to final outturn last year	
		(Main Estimates 2023-24)		(Outturn 2022-23)	
		£ m	%	£m	%
Administration costs	£48.0m	+£3.m	6.7%	+£6.8m	16.4%

The Crown Prosecution Service (CPS) has delivered significant savings in administrative costs over the past ten years through a structured cost reduction programme and rationalisation of its estate and back-office functions, increasing the proportion of RDEL funding that is allocated to front line activities. Whilst there has been recent investment, particularly in digital services to support efficiencies in front line operations, administrative costs still represent a small percentage of overall RDEL (6%). The increase in funding sought is due to operational pressures.

1.8 Funding: Spending Review and Budgets

The increase in funding from SR21 is a welcome vote of confidence in our work, and recognition of our pivotal role in tackling the challenges facing the entire criminal justice system. It will support us to tackle the significant hurdles that we face head on – with specific investment in three main areas.

First, we have been allocated funding to allow us to respond effectively to external pressures – namely the increased prosecutorial workload which will be the result of 20,000 additional police officers, and the cross-system backlogs caused in part by COVID-19. We will use some of the funding to recruit the new frontline staff we need to meet both challenges.

Second, this investment will allow us to go further in our work to improve the way rape and serious sexual offences (RASSO) cases are dealt with – including a focus on increasing the number of RASSO specialists across the CPS and supporting us to better understand and meet victims' needs. SR21 funding will also be used to deliver Operation Soteria: an ambitious programme of work to deliver pilots examining how improved collaborative working with the police at a local level can aid case progression.

Finally, SR21 provides funding for a range of digital innovation projects examining how we can make best use of new technology to support faster and more accurate prosecutorial processes – including redaction, disclosure, and case progression.

1.9 Other funding announcements

Spending announcements made during the year not listed at Annex B relate to reallocated money within existing planned limits, rather than “new”, additional money.

2 Spending detail

2.1 Explanations of changes in spending

Resource DEL

The table below shows how spending plans for Resource DEL compare with last year.

	2023-24 Supplementary Estimate budget sought	2023-24 Main Estimate budget sought	change from last year		is change significant?
	£m	£m	£m	%	see explanation, note number
Central Services	49.0	46.0	3.0	6.5%	
Legal Services	815.3	772.6	42.7	5.5%	
Gross expenditure	864.3	818.6	45.7	5.6%	
Income	-45.0	-45.0	0.0	0.0%	
Net expenditure	819.3	773.6	45.7	5.9%	

Capital DEL

Capital DEL					
Subhead	2023-24 Supplementary Estimate budget sought	2023-24 Main Estimate budget sought	change from last year		is change significant?
	£m	£m	£m	%	see explanation, note number
B Legal Services	40.1	28.8	11.3	39.2%	1
Gross expenditure	40.1	28.8	11.3	39.2%	

Note 1. Capital budget for digital projects was recorded under RDEL; this has been corrected and switched from RDEL to CDEL.

AME

RAME					
Subhead	2023-24 Supplementary Estimate budget sought	2023-24 Main Estimate budget sought	change from last year		is change significant?
	£m	£m	£m	%	see explanation, note number
E CPS Voted AME Charges	24.0	6.0	18.0	302.5%	2
Gross expenditure	24.0	6.0	18.0	302.5%	

Note 2. The additional Resource AME has been sought to cover the impact of HMCTS' decision to revise the scope of Common Platform development, and changes to cost award collection rates.

CAME

CAME					
Subhead	2023-24 Supplementary Estimate budget sought	2023-24 Main Estimate budget sought	change from last year		is change significant?
	£m	£m	£m	%	see explanation, note number
E CPS Voted AME Charges	10.9	2.9	8.0	279.8%	3
Gross expenditure	10.9	2.9	8.0	279.8%	

Note 3. The additional Capital AME has been sought for dilapidations.

2.2 Restructuring

The CPS does not intend to carry out any restructuring in 23/24.

2.3 Ring fenced budgets

Within the totals, the following elements are ring fenced i.e. savings in these budgets may not be used to fund pressures on other budgets.

Resource DEL

Ring fenced budgets		Difference (+/-)		Difference (+/-)	
Amounts sought this year (Supplementary Estimates 2023-24)		Compared to original budget this year (Main Estimate 2023-24)		Compared to final outturn last year (Outturn 2022-23)	
		£ m	%	£m	%
Depreciation	£22.6m	+£4.0m	21.5%	+£10.7m	90.4%

2.4 Changes to contingent liabilities

There is no change to Contingent Liabilities.

3 Priorities and performance

3.1 How spending relates to objectives

CPS's expenditure under subheads A, B and C in the Estimate is in support of all the department's key objectives:

- Delivering high quality casework
- Improving public confidence
- Supporting the success of our people
- Developing strategic partnerships
- Improving digital capability

3.2 Measures of performance against each priority

As a non-ministerial department, the CPS is not covered by an outcome delivery plan. However, we do publish an annual business plan which sets out the department's focus against each of five strategic objectives: delivering high quality casework; improving public confidence; supporting the success of our people; developing strategic partnerships and improving digital capability. For each of these objectives, the CPS is continuing the work started in previous years in line with our published strategy.

Our Key Performance Priorities and means of achieving them are as follows: -

High Quality Casework

The CPS aims to use legal expertise; casework quality and collaboration across the criminal justice system to keep the public safer by ensuring:

- The right person is prosecuted for the right offence
- Cases are progressed in a timely manner
- Cases are dealt with effectively
- The quality of our casework is enhanced through partnership working

Public Confidence

The CPS aims to ensure we work with partners to serve victims and witnesses and uphold the rights of defendants in a way that is fair and understood by all communities by ensuring:

- Victims and witnesses have a fair experience interacting with us, regardless of outcome
- We understand how best to serve our diverse communities
- We are a leading voice in ensuring defendants are treated fairly by the CJS
- The public understand our value

Success of our People

The CPS aims to support the success and wellbeing of our people and enables everyone to thrive by ensuring:

- All parts of our workforce are diverse and inclusive
- Our people have the skills and tools they need to succeed
- Our supportive culture promotes wellbeing
- Our people lead with our values

Strategic Partnerships

The CPS aims to be a leading voice in cross-government strategies and international cooperation to transform the criminal justice system by ensuring:

- We lead on futures thinking to understand cross-CJS issues
- We influence cross-CJS change through trusted relationships
- We advise Parliamentarians and Ministers on the operational implications of law and policy
- We deliver justice across borders through effective international collaboration

Digital Capability

The CPS aims to invest in digital capability to help us adapt to the rapidly changing nature of crime and improve the way justice is done by ensuring:

- We have confidence in the security of our systems
- We use data to drive change
- We innovate, including with emerging technology
- We are proactive in investing in our digital capability

4. Other information

4.1 Additional specific information required by the select committee

No additional information has been requested by the Select Committee

5. Accounting Officer Approval

This memorandum has been prepared according to the requirements and guidance set out by HM Treasury and the House of Commons Scrutiny Unit, available on the Scrutiny Unit website.

The information in this memorandum has been approved by the additional Accounting Officer Dawn Brodrick and Steve Buckingham, Chief Finance Officer.

Dawn Brodrick

Additional Accounting Officer

Crown Prosecution Service